

Lisbon Summit Declaration (3 December 1996)

Caption: Meeting in Lisbon on 2 and 3 December 1996, the participating States of the Organisation for Security and Cooperation in Europe (OSCE) adopt the Lisbon Declaration on a Common and Comprehensive Security Model for Europe for the Twenty-First Century.

Source: OSCE. Documents 1973 - 1997. [CD-ROM]. [Vienna]: Organization for Security and Co-operation in Europe, [s.d.].

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URL: http://www.cvce.eu/obj/lisbon_summit_declaration_3_december_1996-en-968bae91-2288-432f-b3be-6916f927a73c.html

Last updated: 02/07/2015

Lisbon Summit Declaration (3 December 1996)

1. We, the Heads of State or Government of the participating States of the Organization for Security and Co-operation in Europe, have met in Lisbon to assess the situation in the OSCE region and to establish a co-operative foundation for our common security. As we approach the new century, it is more important than ever that we build together a peaceful OSCE region where all our nations and individuals feel secure.
2. We today adopt the Lisbon Declaration on a Common and Comprehensive Security Model for Europe for the twenty-first century to strengthen security and stability throughout the OSCE region. We welcome the historic decision of OSCE participating States signatory to the CFE Treaty to begin negotiations in early 1997 with a view towards adapting the Treaty to the changing security environment in Europe. We intend to realize our full potential for consolidating peace and prosperity in the entire OSCE region, as demonstrated by our combined efforts - through the OSCE and other relevant institutions - to forge a sustainable peace in Bosnia and Herzegovina.
3. We reaffirm the OSCE principles as set forth in the Helsinki Final Act and other OSCE commitments. We believe that observance of all these principles and implementation of all commitments need to be improved and constantly reviewed. We recognize that serious risks and challenges, such as those to our security and sovereignty, continue to be of major concern. We are committed to address them.
4. Respect for human rights remains fundamental to our concept of democracy and to the democratization process enshrined in the Charter of Paris. We are determined to consolidate the democratic gains of the changes that have occurred since 1989 and peacefully manage their further development in the OSCE region. We will co-operate in strengthening democratic institutions.
5. The OSCE has a key role to play in fostering security and stability in all their dimensions. We decide to continue our efforts to further enhance its efficiency as a primary instrument for early warning, conflict prevention, crisis management and post-conflict rehabilitation capabilities. We ask the Chairman-in-Office to report on progress achieved to the 1997 Ministerial Council.
6. The Lisbon Declaration on a Common and Comprehensive Security Model for Europe for the twenty-first century is a comprehensive expression of our endeavour to strengthen security and stability in the OSCE region; as such, it complements the mutually reinforcing efforts of other European and transatlantic institutions and organizations in this field.
7. Arms control constitutes an important element of our common security. The CFE Treaty, in particular, is and will remain key to our security and stability. The Forum for Security Co-operation (FSC), the work of which is also important to our security, has adopted two decisions defining new directions for further work, "A Framework for Arms Control" and "Development of the Agenda of the Forum for Security Co-operation". As an example of co-operative security, the Open Skies Treaty, covering the territory from Vancouver to Vladivostok, aims at increased transparency among all Parties. Recalling the Budapest Decision of 1994, we once again strongly emphasize the significance of the entry into force and implementation of this Treaty. In addition, ending illegal arms supplies, in particular to zones of conflict, would make a major contribution to not only regional, but also global security.
8. We welcome the fulfilment by Kazakstan, Ukraine and Belarus of their commitment to remove from their territory all nuclear warheads. This is an historic contribution to reducing the nuclear threat and to the creation of a common security space in Europe.
9. The OSCE's comprehensive approach to security requires improvement in the implementation of all commitments in the human dimension, in particular with respect to human rights and fundamental freedoms. This will further anchor the common values of a free and democratic society in all participating States, which is an essential foundation for our common security. Among the acute problems within the human dimension, the continuing violations of human rights, such as involuntary migration, and the lack of full democratization, threats to independent media, electoral fraud, manifestations of aggressive nationalism,

racism, chauvinism, xenophobia and anti-Semitism, continue to endanger stability in the OSCE region. We are committed to continuing to address these problems.

10. Against the background of recent refugee tragedies in the OSCE region and taking into account the issue of forced migration, we again condemn and pledge to refrain from any policy of "ethnic cleansing" or mass expulsion. Our States will facilitate the return, in safety and in dignity, of refugees and internally displaced persons, according to international standards. Their reintegration into their places of origin must be pursued without discrimination. We commend the work of the ODIHR Migration Advisor and express support for his continuing activities to follow up on the Programme of Action agreed at the May 1996 Regional Conference to address the problems of refugees, displaced persons, other forms of involuntary displacement and returnees in the relevant States.

11. Freedom of the press and media are among the basic prerequisites for truly democratic and civil societies. In the Helsinki Final Act, we have pledged ourselves to respect this principle. There is a need to strengthen the implementation of OSCE commitments in the field of the media, taking into account, as appropriate, the work of other international organizations. We therefore task the Permanent Council to consider ways to increase the focus on implementation of OSCE commitments in the field of the media, as well as to elaborate a mandate for the appointment of an OSCE representative on freedom of the media to be submitted not later than to the 1997 Ministerial Council.

12. The same comprehensive approach to security requires continued efforts in the implementation of OSCE commitments in the economic dimension and an adequate development of OSCE activities dealing with security-related economic, social and environmental issues. The OSCE should focus on identifying the risks to security arising from economic, social and environmental problems, discussing their causes and potential consequences, and draw the attention of relevant international institutions to the need to take appropriate measures to alleviate the difficulties stemming from those risks. With this aim, the OSCE should further enhance its ties to mutually-reinforcing international economic and financial institutions, including regular consultations at appropriate levels aimed at improving the ability to identify and assess at an early stage the security relevance of economic, social and environmental developments. Interaction with regional, subregional and transborder co-operative initiatives in the economic and environmental field should be enhanced, as they contribute to the promotion of good-neighbourly relations and security. We therefore task the Permanent Council to review the role of the OSCE Secretariat in the economic dimension, and to elaborate a mandate for a co-ordinator within the OSCE Secretariat on OSCE economic and environmental activities, to be submitted not later than the 1997 Ministerial Council.

13. We pay tribute to the achievements of the OSCE Mission to Bosnia and Herzegovina in helping to implement the General Framework Agreement for Peace in Bosnia and Herzegovina. Pragmatic co-operation with international institutions and IFOR, as well as the role of the High Representative, have contributed greatly to this success, thus demonstrating in a tangible way the kinds of co-operative undertakings on which security can be built through the action of mutually reinforcing institutions.

14. We welcome the agreement by the Presidency of Bosnia and Herzegovina on the establishment of the Council of Ministers, which represents an important step in forming fully effective joint institutions. Reaffirming the need for the full implementation of the Peace Agreement, we welcome the guiding principles agreed at the Meeting of the Ministerial Steering Board and the Presidency of Bosnia and Herzegovina in Paris on 14 November 1996, and the OSCE decision to extend its Mission's mandate to Bosnia and Herzegovina for 1997, noting its possible prolongation in the framework of the two-year consolidation period. We pledge ourselves to provide all necessary resources, financial and personnel, for the Mission to fulfil its mandate.

15. The OSCE will continue to play an important role in the promotion and consolidation of peace in Bosnia and Herzegovina based on OSCE principles and commitments. We confirm that we will supervise the preparation and conduct of elections for the municipal governing authorities in 1997, and welcome the agreement of the Parties to Annex 3 of the Peace Agreement in this regard. We will fully support the Mission's work and its contribution to implementation of the election results. We will assist in democracy

building through concrete programmes and be active in human rights promotion and monitoring. We will continue assisting in the implementation of subregional stabilization measures among the Parties to the Peace Agreement.

16. Recalling that the prime responsibility for implementing the Peace Agreement lies with the Parties themselves, we call upon them to co-operate in good faith with the OSCE and other institutions in implementing the civilian aspects of the Peace Agreement. The role of the High Representative will remain of particular importance in this context. We call upon the Parties to co-operate fully with the International Criminal Tribunal for the former Yugoslavia.

17. The Agreement on Confidence- and Security-Building Measures in Bosnia and Herzegovina and the Sub-Regional Arms Control Agreement will continue to play an important role in promoting and consolidating military stability in and around Bosnia and Herzegovina. Favourable conditions for full implementation of these Agreements should be fostered. Failure to meet the commitments under these Agreements remains, however, a serious concern. We support the November 1996 reaffirmation in Paris by the Ministerial Steering Board and the Presidency of Bosnia and Herzegovina of the necessity for full implementation and strict avoidance of circumvention of both Agreements. We call upon the Parties to fulfil their commitments through co-operation in good faith. With respect to regional arms control, and depending on satisfactory progress on the implementation of Articles II and IV, efforts undertaken to promote the implementation of Article V of Annex 1-B of the Peace Agreement will continue.

18. The implementation of the Peace Agreement for Bosnia and Herzegovina has opened the way for efforts at the regional and subregional levels aimed at the achievement of durable peace, stability and good neighbourliness in Southeastern Europe. We welcome the development of various initiatives fostering subregional dialogue and co-operation, such as the Stability Process initiated at Royaumont, the Southeastern European Co-operation Initiative, the Central European Initiative and the comprehensive process of stability, security and co-operation reactivated by the Sofia Declaration of the Ministers of Foreign Affairs of the countries of Southeastern Europe. The OSCE could contribute to using fully the potential of the various regional co-operative efforts in a mutually supportive and reinforcing way.

19. We welcome the OSCE's continuing focus on the Federal Republic of Yugoslavia. We express our expectation that the OSCE Mission of Long Duration to Kosovo, Sandjak and Vojvodina will be able to resume its work as soon as possible. In fulfilling its mandate, such a Mission should actively contribute, among other things, to following developments and fostering dialogue with a view to overcoming the existing difficulties. Other forms of OSCE involvement would also be desirable. They should include efforts to accelerate democratization, promote independent media and ensure free and fair elections. Recalling our previous declarations, we call for the development of a substantial dialogue between the Federal Authorities and the Albanian representatives of Kosovo in order to solve all pending problems there.

20. We reaffirm our utmost support for the sovereignty and territorial integrity of Georgia within its internationally recognized borders. We condemn the "ethnic cleansing" resulting in mass destruction and forcible expulsion of predominantly Georgian population in Abkhazia. Destructive acts of separatists, including obstruction of the return of refugees and displaced persons and the decision to hold elections in Abkhazia and in the Tskhinvali region/South Ossetia, undermine the positive efforts undertaken to promote political settlement of these conflicts. We are convinced that the international community, in particular the United Nations and the OSCE with participation of the Russian Federation as a facilitator, should continue to contribute actively to the search for a peaceful settlement.

21. We note that some progress has been made towards a political settlement in Moldova. Real political will is needed now to overcome the remaining difficulties in order to achieve a solution based on the sovereignty and territorial integrity of the Republic of Moldova. We call on all sides to increase their efforts to that end. Recalling the Budapest Summit Decision, we reiterate our concern over the lack of progress in bringing into force and implementing the Moldo-Russian Agreement of 21 October 1994 on the withdrawal of Russian troops. We expect an early, orderly and complete withdrawal of the Russian troops. In fulfilment of the mandate of the Mission and other relevant OSCE decisions, we confirm the commitment of the OSCE,

including through its Mission, to follow closely the implementation of this process, as well as to assist in achieving a settlement in the eastern part of Moldova, in close co-operation with the Russian and Ukrainian mediators. The Chairman-in-Office will report on progress achieved to the next meeting of the Ministerial Council.

22. We welcome the recent steps towards a peaceful settlement in Chechnya, Russian Federation. We recognize the valuable role played by the OSCE Assistance Group in facilitating dialogue towards political resolution of the crisis. We believe that the Assistance Group should continue to play its role in the future, in particular with a view towards a lasting peaceful settlement, monitoring human rights and supporting humanitarian organizations.

23. We emphasize the importance of the Central Asian States in the OSCE. We are committed to increasing OSCE efforts aimed at developing democratic structures and the rule of law, maintaining stability and preventing conflicts in this area.

24. We are committed to further developing the dialogue with our Mediterranean partners for co-operation, Japan, and the Republic of Korea. In this context, strengthening security and co-operation in the Mediterranean is important for stability in the OSCE region. We welcome the continued interest displayed by the Mediterranean partners for co-operation, Japan, and the Republic of Korea in the OSCE, and the deepening of dialogue and co-operation with them. We invite them to participate in our activities, including meetings as appropriate.

25. The next Ministerial Council will take place in Copenhagen in December 1997.

26. We take note of the invitation by Turkey to host the next OSCE Summit in Istanbul.

27. Poland will exercise the function of Chairman-in-Office in 1998.

Lisbon declaration on a common and comprehensive security model for Europe for the twenty-first century

1. We, the Heads of State or Government of the States participating in the OSCE and meeting in Lisbon, believe that history has offered us an unprecedented opportunity. Freedom, democracy and co-operation among our nations and peoples are now the foundation for our common security. We are determined to learn from the tragedies of the past and to translate our vision of a co-operative future into reality by creating a common security space free of dividing lines in which all States are equal partners.

2. We face serious challenges, but we face them together. They concern the security and sovereignty of States as well as the stability of our societies. Human rights are not fully respected in all OSCE States. Ethnic tension, aggressive nationalism, violations of the rights of persons belonging to national minorities, as well as serious difficulties of economic transition, can threaten stability and may also spread to other States. Terrorism, organized crime, drug and arms trafficking, uncontrolled migration and environmental damage are of increasing concern to the entire OSCE community.

3. Drawing strength from our diversity, we shall meet these challenges together, through the OSCE and in partnership with other international organizations. Our approach is one of co-operative security based on democracy, respect for human rights, fundamental freedoms and the rule of law, market economy and social justice. It excludes any quest for domination. It implies mutual confidence and the peaceful settlement of disputes.

4. The OSCE plays a central role in achieving our goal of a common security space. Its fundamental elements - the comprehensiveness and indivisibility of security and the allegiance to shared values, commitments and norms of behaviour - inspire our vision of empowering governments and individuals to build a better and more secure future.

5. We recognize that, within the OSCE, States are accountable to their citizens and responsible to each other for their implementation of OSCE commitments.

6. We jointly commit ourselves:

- to act in solidarity to promote full implementation of the principles and commitments of the OSCE enshrined in the Helsinki Final Act, the Charter of Paris and other CSCE/OSCE documents;
- to consult promptly - in conformity with our OSCE responsibilities and making full use of the OSCE's procedures and instruments - with a participating State whose security is threatened and to consider jointly actions that may have to be undertaken in defence of our common values;
- not to support participating States that threaten or use force in violation of international law against the territorial integrity or political independence of any participating State;
- to attach importance to security concerns of all participating States irrespective of whether they belong to military structures or arrangements.

7. We reaffirm the inherent right of each and every participating State to be free to choose or change its security arrangements, including treaties of alliance, as they evolve. Each participating State will respect the rights of all others in this regard. They will not strengthen their security at the expense of the security of other States. Within the OSCE, no State, organization or grouping can have any superior responsibility for maintaining peace and stability in the OSCE region, or regard any part of the OSCE region as its sphere of influence.

8. We shall ensure that the presence of foreign troops on the territory of a participating State is in conformity with international law, the freely expressed consent of the host State, or a relevant decision of the United Nations Security Council.

9. We are committed to transparency in our actions and in our relations with one another. All our States participating in security arrangements will take into consideration that such arrangements should be of a public nature, predictable and open, and should correspond to the needs of individual and collective security. These arrangements must not infringe upon the sovereign rights of other States and will take into account their legitimate security concerns.

We may use the OSCE as a repository for declarations and agreements in regard to our security arrangements.

10. Based on these foundations, our task now is to enhance our co-operation for the future. To this end:

- We encourage bilateral or regional initiatives aimed at developing relations of good neighbourliness and co-operation. In this context, the OSCE could explore a menu of confidence- and security-building measures in support of regional security processes. We shall continue to follow the implementation of the Pact on Stability in Europe. Regional round tables can be a useful means of preventive diplomacy.
- As an important contribution to security we reaffirm our determination to fully respect and implement all our commitments relating to the rights of persons belonging to national minorities. We reaffirm our will to co-operate fully with the High Commissioner on National Minorities. We are ready to respond to a request by any participating State seeking solutions to minority issues on its territory.

- We value our co-operation with regions adjacent to the OSCE region, giving particular attention to the Mediterranean area.
- We commit ourselves to the continuation of the arms control process as a central security issue in the OSCE region.

The further strengthening of stability through conventional arms control will be decisive for future European security. We reaffirm the importance of the CFE Treaty and welcome the decision of the CFE States Parties to adapt it to a changing security environment in Europe so as to contribute to common and indivisible security.

We welcome the decisions on the "Framework for Arms Control" and on the "Development of the Agenda of the Forum for Security Co-operation" adopted by the Forum for Security Co-operation. We are determined to make further efforts in this Forum in order to jointly address common security concerns of participating States and to pursue the OSCE's comprehensive and co-operative concept of indivisible security.

In this context, we reaffirm that we shall maintain only such military capabilities as are commensurate with individual or collective legitimate security needs, taking into account rights and obligations under international law. We shall determine our military capabilities on the basis of national democratic procedures, in a transparent manner, bearing in mind the legitimate security concerns of other States as well as the need to contribute to international security and stability.

- We reaffirm that European security requires the widest co-operation and co-ordination among participating States and European and transatlantic organizations. The OSCE is the inclusive and comprehensive organization for consultation, decision-making and co-operation in its region and a regional arrangement under Chapter VIII of the United Nations Charter. As such it is particularly well suited as a forum to enhance co-operation and complementarity among such organizations and institutions. The OSCE will act in partnership with them, in order to respond effectively to threats and challenges in its area.

In exceptional circumstances the participating States may jointly decide to refer a matter to the United Nations Security Council on behalf of the OSCE whenever, in their judgement, action by the Security Council may be required under the relevant provisions of Chapter VII of the Charter of the United Nations.

- The OSCE will strengthen co-operation with other security organizations which are transparent and predictable in their actions, whose members individually and collectively adhere to OSCE principles and commitments, and whose membership is based on open and voluntary commitments.

11. Our work on the Security Model is well under way and will actively continue. We instruct our representatives to work energetically on the Security Model and invite the Chairman-in-Office to report to the next Ministerial Council in Copenhagen. The agenda for their work will include the following:

- continuing review of the observance of OSCE principles and implementation of commitments to ensure progress toward the goals of the OSCE and towards the work outlined in this agenda;
- enhancing instruments of joint co-operative action within the OSCE framework in the event of non-

compliance with the OSCE commitments by a participating State;

- defining in a Platform for Co-operative Security modalities for co-operation between the OSCE and other security organizations as set out above;
- based on the experience of OSCE instruments for preventive diplomacy and conflict prevention, refining the existing tools and developing additional ones in order to encourage participating States to make greater use of the OSCE in advancing their security;
- enhancing co-operation among participating States to develop further the concepts and principles included in this Declaration and to improve our ability to meet specific risks and challenges to security;
- recommending any new commitments, structures or arrangements within the OSCE framework which would reinforce security and stability in Europe.

Drawing on this work, remaining committed to the Helsinki Final Act and recalling the Charter of Paris, we will consider developing a Charter on European Security which can serve the needs of our peoples in the new century.

12. Our goal is to transform our search for greater security into a mutual effort to achieve the aspirations and improve the lives of all our citizens. This quest, grounded in pragmatic achievements as well as ideals, will draw on the flexible and dynamic nature of the OSCE and its central role in ensuring security and stability.